Federal and state laws require property managers and landlords to make reasonable changes or “accommodations” in rules, policies, practices or services when necessary for a person with a disability to have an equal opportunity to use and enjoy a dwelling unit or common area.

Providing a reasonable accommodation to a person with a disability does not violate any existing non-discrimination policies or laws and is not only allowed, but may be mandated by law under certain circumstances. Moreover, the Fair Housing Act prohibits exclusion of applicants based on fear, speculation or stereotypes about a disability or persons with disabilities in general.

This Quick Guide explains what a “reasonable accommodation” is and when a landlord or property manager may be required to provide such an accommodation.

What is a reasonable accommodation?

An “accommodation” is a change in rules, policies or practices or in the way services are provided. Accommodations are considered “reasonable” when they are practical and feasible. With a few exceptions, the Fair Housing Act (FHA), Section 504 of the Rehabilitation Act and the Americans with Disabilities Act (ADA) require landlords to provide reasonable accommodations to enable individuals with disabilities equal opportunity to use and enjoy dwelling units or public areas.

Applicants and tenants can ask for changes in any rule, policy or procedure, as long as the need for the changes is linked to a disability. For example, in screening applicants, managers may disregard a past credit problem or criminal history that resulted from an applicant’s disability.

Modifying rules does not mean that a tenant can violate a lease without consequence. It means that a tenant can receive assistance with or the opportunity to fulfill the terms of the lease in a different way. For example, a tenant whose disability makes it difficult to pay rent in person might be permitted to mail the rent. The tenant would not be entitled to a waiver of rent, however. Reasonable accommodations should be requested and made on an individual basis, depending on a tenant’s disability and his/her needs and circumstances.

Is a landlord always required to grant a request for a reasonable accommodation?

No. Accommodations must be practical and feasible to be considered “reasonable.” Courts have interpreted this requirement to mean that a landlord does not have to grant a request for an accommodation if doing so would impose an “undue burden” on the landlord or result in a “fundamental alteration” of the landlord’s provision of housing. An undue burden is an unreasonable financial or administrative cost.

A fundamental alteration is an accommodation that would change the basic operation or nature of services provided—in this case, housing. For example, the FHA would probably not require a landlord to provide wheelchair accessible transportation to a local shopping mall for a tenant with a mobility impairment unless the provider already provides residents with non-accessible transportation; or take care of a pet for a tenant with a mental illness who cannot care for the pet himself.
Who is responsible for the costs of an accommodation or modification?

Once an accommodation is determined to be reasonable, a landlord cannot impose the expense of providing it on the tenant, directly or indirectly. The landlord must assume these costs for reasonable accommodations. These rules regarding accommodations differ from those covering "reasonable modifications" (often these are structural modifications to a property such as adding a grab bar or ramp). In general, private landlords do not have to pay the cost of reasonable modifications to a tenant’s unit or outside common areas requested by the tenant as necessary to address the tenant’s disability. However, a property financed with federal funds, such as HOME, may not charge the tenant for the costs of reasonable modifications.

When does the requirement apply?

A tenant or prospective tenant may request a reasonable accommodation at any time, including at the time of application, at the time of lease signing or after the tenant has already moved in. Common screening criteria such as credit and criminal record check policies must be evaluated and modified if a prospective tenant with a disability requests a reasonable accommodation and the facts and circumstances warrant it. For example, where a tenant has no recent rental history because she had previously been in a psychiatric hospital, she could request that a reference letter from her employer or social worker be considered instead of a reference from a previous landlord.

Examples of reasonable accommodations:

- Accepting past positive rental history or references from an applicant’s employer or social worker instead of conducting a standard credit check, when a poor credit history is directly linked to their disability (i.e. time in a hospital, loss of job due to disability, medical debt incurred as a result of their disability, etc.).
- Delaying eviction proceedings to allow a tenant to obtain mental health treatment and counseling to change behavior where a disability resulted in lease violations such as disturbing other tenants or causing minor damage to the property. (The tenant would still be liable for paying to repair the damage.)
- Making an exception to a first-come, first-served, parking policy by creating a reserved parking space for a tenant who, because of a disability, has difficulty walking and needs to park close to the building.
- Waiving “guest fees” and parking fees for a disabled tenant’s home health care aide.
- Assisting applicants with intellectual or developmental disabilities to fill out the standard application form.
- Agreeing to call or visit a tenant if she/he needs oral reminders to pay the rent each month.
- Permitting a tenant with a mobility impairment to move from a third-floor unit to the first floor.
- Recognizing that service animals are not “pets” and would be exempt from a building’s “no pets” policy.
- Allowing a tenant to move to a different apartment to get away from conditions (e.g., loud noise) that amplify the effects of her/his disability.
- Permitting a tenant to move from a one-bedroom to a two-bedroom apartment to have room for her/his live-in care provider.

Model reasonable accommodation notice, request and response forms are available at the NCHFA website here: https://www.nchfa.com/sites/default/files/page_attachments/RAQuickGuide.pdf

The North Carolina Housing Finance Agency wishes to acknowledge the Bazelon Center for Mental Health Law, Fair Housing Project of Legal Aid of NC and NC Justice Center for their contributions to the development of this Guide.

This Guide provides general information. For legal advice, please consult an attorney.
Sample Notice of Right to Reasonable Accommodation

If you have a disability and any of the following kinds of changes would help you live here, use the facilities, or take part in programs on-site, you can ask for these kinds of changes, which are called reasonable accommodation:

- a change in the rules or the way we do things
- repair or modification in your apartment, or a special type of apartment
- a change or repair to some other part of the buildings or grounds
- a change in the way we communicate with you or give you information

If you can show that you have a disability, and if your request is reasonable, not too expensive or too difficult to arrange, we will try to make the changes you request.

We will give you an answer in ____ days, unless there is a problem getting the information we need or unless you agree to a longer time. We will let you know if we need more information or verification from you or if we would like to talk with you about other ways to meet your needs.

If we turn down your request, we will explain the reasons. You can give us more information if you think that will help.

If you need help filling out the Reasonable Accommodation Request Form, or if you want to give us your request in some other way, we will help you do so.

You can get a Reasonable Accommodation Request Form in the management office.

This notice can be given to applicants and tenants and/or posted in the management office.
Sample 1: Reasonable Accommodation Request Form for Tenants

I have a disability. I believe that the problems causing you to reject my application for housing or to send me a lease violation notice or eviction notice are related to my disability.

1. This is why I think the problem happened as a result of my disability:

2. I think the problem is not likely to happen again because:

The things described below have changed in my life.

or

A reasonable accommodation would solve the problem.

The accommodation I request is:

3. You can verify that the problem for which I would be rejected or evicted from housing was as a result of my disability by contacting:

   Name
   Phone
   Address

4. You can verify the reasons that I think the problem is not likely to happen again and that I will be likely to continue doing what I need to do to avoid these problems by contacting:

   Name
   Phone
   Address

5. You can verify that the reasonable accommodation I am requesting is necessary and likely to solve the problem by contacting:

   Name
   Phone
   Address

   [signature]                        Date
Sample 2: Reasonable Accommodation Request for Current Tenant

Date

Building Manager’s Name
Address

Dear ________________,

I live in Apartment No. ____ at ______________________________. I have a disability that prevents me from ___________________________________________________________. I am therefore requesting a reasonable accommodation. I have attached verification from ___________________ of my disability and the functional limitations I experience as well as the accommodation(s) I need in order to compensate for my disability. I am asking for this accommodation so that I can have full use and enjoyment of my home.

Please reply to my request in writing within the next ten (10) business days. If you have any questions about my request, please do not hesitate to contact me. I look forward to your response and appreciate your attention to this matter.

Sincerely,

[signature]
Sample 3: Assorted Response Letters from Landlords

Response No. 1 (requesting confirmation letter from service providers)

Date
Dear ____________________,

We have received your request for a reasonable accommodation, specifically:______
_________________________________________________________________________
_________________________________________________________________________.

Please provide us with a letter from your service providers confirming your disability status and need for the accommodation. Once we receive that letter, we will give prompt consideration to your request.

Sincerely,
[signature]

Response No. 2 (outlining accommodation to be made)

Date
Dear ____________________,

We have received your request for a reasonable accommodation, specifically: ________
_________________________________________________________________________
_________________________________________________________________________,
together with your health care provider’s letter documenting your disability and need for the accommodation.

We will provide the accommodation as follows: ________________________________
_________________________________________________________________________
_________________________________________________________________________.

Sincerely,
[signature]
Response No. 3 (asking for clarification of accommodation request)

Date
Dear __________________,

We have received your request for a reasonable accommodation. However, we are unclear about your specific needs and would like to meet with you to discuss the accommodation request.

Please contact me as soon as possible so that we can discuss what will best meet your needs.

Sincerely,

(signature)

Response No. 4 (outlining reasons for denial of accommodation)

Date
Dear __________________,

We have received your request for an accommodation for your disability, specifically:
______________________________________________________________________________
______________________________________________________________________________

We have given your request reasonable consideration and have decided to deny your request for the following reason(s):
______________________________________________________________________________
______________________________________________________________________________

Under federal and state fair housing laws, we are not required to grant such requests as we consider unreasonable. If you feel our determination is incorrect, or if you have suggestions for an alternative accommodation, please do not hesitate to contact me.

Sincerely,

(signature)